An emissions trading system (ETS) is a market-based instrument that can be used to reduce greenhouse gas (GHG) emissions. It works on the principle of ‘cap and trade’. The government imposes a limit (cap) on total emissions in one or more sectors of the economy. Companies in these sectors need to hold one permit for every ton of emissions they release. They may either receive or buy permits, and can trade them with other companies. This is the ‘trade’ part of ‘cap and trade’. Currently, there are 20 ETSs operating across five continents, with major economies like China preparing to introduce a nationwide system. In 2020, roughly 14% of global GHG emissions will be covered by ETS. But just what makes emissions trading such an attractive policy instrument?

1. **ETS SETS A CLEAR PRICE ON CARBON**

By creating a market for GHG emission permits, an ETS puts a clear price on carbon. It means that the costs to society caused by GHG emissions – such as negative effects on public health, damages linked to extreme weather events or the impacts of climate change on natural ecosystems – are made visible and integrated into the price that people pay for their goods and services.

2. **ETS PUTS A FIRM LIMIT ON EMISSIONS**

In an ETS, the government sets a clear emissions target, capping the maximum amount of emissions that are allowed in selected sectors of the economy. This ensures that the desired environmental outcome will be reached. With a steadily declining cap, an ETS also delivers a predictable reduction pathway, which sends a long-term signal for businesses and investors.

3. **PARTICIPATING COMPANIES CAN CHOOSE HOW, WHEN AND WHERE TO REDUCE EMISSIONS**

An ETS provides great flexibility for individual companies to decide how to best meet their obligations. Companies can reduce their own emissions and/or buy surplus permits from other companies. Governments often allow companies to bank permits to be used at a later date. In some systems, they may also use domestic or international offset credits from emissions reduction projects in sectors not covered by the ETS (see also ICAP ETS Brief #7). These individual choices mean that the costs of meeting emissions targets under the ETS cap are minimized, not only for the companies, but for society as a whole.
4. ETS FITS A VARIETY OF ECONOMIC AND POLITICAL CONTEXTS

Emissions trading can be tailored to suit a wide variety of economic and political contexts. There is no one-size-fits-all approach. Systems are currently operating in a range of jurisdictions covering individual cities, states, provinces, countries, and regions, with the design of each system adapted to their unique economic and governance profile.

5. ETS CAN PROVIDE AN ADDITIONAL SOURCE OF REVENUE FOR THE GOVERNMENT

Governments may choose to auction their permits to companies. The resulting revenue can be reinvested in a variety of ways, such as funding other climate action programs or compensating low-income households (see also ICAP ETS Brief #5).

6. EMISSIONS TRADING PROVIDES A RANGE OF ADDITIONAL BENEFITS

While the primary goal of emissions trading is to reduce emissions, a well-designed ETS can deliver substantial environmental, economic and social co-benefits. These benefits can include cleaner air, improving resource efficiency, ensuring energy security, fostering technology innovation, and creating jobs.

7. ETS CAN BE LINKED TO CREATE A BIGGER, MORE EFFICIENT CARBON MARKET

The ‘linking’ of two or more systems creates a larger carbon market, which opens up more (and potentially cheaper) emission reduction options. When systems are directly linked, permits can be used interchangeably for compliance in both systems (see also ICAP ETS Brief #4).

ABOUT THE INTERNATIONAL CARBON ACTION PARTNERSHIP: ICAP is an international forum for national and subnational governments focusing on best practices in emissions trading. Its work centers on three main pillars: technical dialog, knowledge sharing and capacity building. For more information see the ICAP website and its ETS map, Allowance Price Explorer, and ETS Library or follow us on Twitter.